

Defining and Understanding Educational Need







What is FAPE

Under the IDEA children with disabilities are entitled to a "free appropriate public education (FAPE) designed to meet their unique needs and prepare them for further education, employment, and independent living. FAPE requires that a school district provide special education and related services designed to meet the needs of a particular student and are in conformity with the IEP.





Special Education

- Special education is **not a place**. It's a **set of services**, which includes **adapting instruction** (what's presented, how it's presented) to address the unique needs of the child that result from the disability.
- Special education isn't separated from the academic content that students are supposed to learn for their grade. It's meant to support the learning of that academic content. That's why IDEA emphasizes that special education needs to ensure that students with disabilities have access to the general curriculum that all students are expected to learn.



Special Education Can Consist of:

- An individualized curriculum that
 is different from that of same-age,
 nondisabled peers (for example, teaching a
 blind student to read and write using Braille);
- The *same* (general) curriculum that is for nondisabled peers, with adaptations or modifications made for the student (for example, teaching 3rd grade math but including the use of counting tools and assistive technology for the student); and
- A combination of these elements.







The Two Prongs of Eligibility

There is a two part process in determining if a student is to be provided services through special education. Federal regulations require that eligibility for special education services be determined based on:

- 1. The presence of a disability.
- 2. If the student's education is adversely affected.





Prong 1 - Eligibility Categories Under IDEA

Not every child is eligible for special education under IDEA, and having a diagnosis doesn't guarantee eligibility. To qualify, a student must have a disability that falls under one of the 13 + 1 categories IDEA covers.





Prong 1 - IDEA Eligibility Categories

- Deaf-blindness
- Deafness
- Developmental Delay (through age 9 for WY)
- Emotional disturbance
- Hearing impairment
- Intellectual disability
- Multiple disabilities
- Orthopedic impairment
- Other health impairment (includes ADHD)
- Specific learning disability (includes dyslexia, dyscalculia, dysgraphia, and other learning differences)
- Speech or language impairment
- Traumatic brain injury
- Visual impairment, including blindness
- Autism





Prong 2 - Defining Educational Need

Educational needs are the instructional strategies, services, activities and supports, and the accommodations and modifications required in order for the individual to be involved and make progress in the general curriculum.





Prong 2

Courts have ruled that if a student can receive educational benefit from the services provided in the regular classroom, even if they have a disability, then they do not qualify as "a child with a disability" under IDEA. When that is the case schools should provide struggling students with support services available to all students in the regular classroom, such as:

- PBIS
- MTSS
- RTI
- Differentiated instruction
- Accommodations.





Specially Designed Instruction

IDEA Part B regulations define the term "specially designed instruction," the critical element in the definition of "special education," as "adapting, as appropriate to the needs of an eligible child, the content, methodology, or delivery of instruction to address the unique needs of the child that result from the child's disability and to ensure access of the child to the general curriculum, so that the child can meet the educational standards within the jurisdiction of the public agency that apply to all children." 34 CFR §300.39(b)(3)

https://www2.ed.gov/policy/speced/guid/idea/memosdcltrs/guidance-on-fape-11-17-2015.pdf





Determining Eligibility

The determination process can be confusing to parents and school staff, and there may be times that IEP team members will have different interpretations of the data. Even though IDEA clearly outlines the eligibility categories, it doesn't list all the issues that fall into each one. It also doesn't provide definitions for some key terms, like "adverse effect". Even the word "education" is open to interpretation.

When this happens it is a good idea for the IEP team to answer a few questions:

- What eligibility category does child's needs best fit in?
- What is considered to be a part of a child's education?
- What does an "adverse effect" look like in real life?

At one time the standard practice was to only look at academic information to make this decision. Often the standard was whether the student was passing and being promoted to the next grade. The current regulations say that if a student has a disability and needs special education services, services must be provided "even though the child has not failed or been retained in a course or grade, and is advancing from grade to grade."





What Should Be Considered?

Before a school refuses to evaluate a student or says that there is not a need for special education, there should be some focus on whether the student is receiving educational benefit in the regular classroom. Consider if there are any indicators (grades, class and standardized tests, teacher comments, etc.) that the student is not receiving benefit or making progress in some area. Consider if behavior problems could be impacting the educational benefit the student is receiving.



Thigs to Consider

- 1) Discernible effect. "Discernible" means that the effects of the diagnosed condition are noticeable and may impede educational progress or performance, or may impede participation in or access to educational settings and opportunities.
- 2) Not meeting standards. Consider information that reflects whether or not the child's performance is different from typical expectations for age and grade. Progress and status related to the expectations of WYTOPP or other accepted standards and assessments allowing comparison to statewide or nationwide peers assists in this consideration.



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Things to Consider, Cont.

3) Uniqueness of the child's performance. Consider information that reflects whether or not the child's performance is different from peers in the school or community with similar developmental and educational experiences. The purpose of this information is to assist in determining if the concerns relate to the child (i.e., are indicative of disability) or the concerns are shared by a significant number of others with similar backgrounds and may be indicative of a problem with the general education system of supports and instruction.



The Office of Special Education Programs (OSEP) has specifically stated that a child's educational performance must be **determined** on an individual basis and should include non-academic as well as academic areas. The needs of a child with a disabling condition include non-academic as well as academic areas, the term "educational performance" means more than academic standards as

determined by standardized measures.

Individual Basis







What Does the Law Say?

Let's talk State and Federal Laws and Supreme Court decisions!





WY Chapter 7 Rules

"Consistent with 34 C.F.R. 300.8, to be eligible for special education and related services under the IDEA a child must meet the criteria for one (1) or more disability categories listed in this section, and the ability must adversely affect the student's educational performance such that the student needs special education as defined in C.F.R. 34 300.39 and related services 34 C.F.R 300.34".





Sec 300.8 (a)

(1) Child with a disability means a child evaluated in accordance with §§300.304 through 300.311 as having an intellectual disability, a hearing impairment (including deafness), a speech or language impairment, a visual impairment (including blindness), a serious emotional disturbance (referred to in this part as "emotional disturbance"), an orthopedic impairment, autism, traumatic brain injury, an other health impairment, a specific learning disability, deaf-blindness, or multiple disabilities, and who, by reason thereof, needs special education and related services.

<u>(2)</u>

- Subject to paragraph (a)(2)(ii) of this section, if it is determined, through an appropriate evaluation under §§300.304 through 300.311, that a child has one of the disabilities identified in paragraph (a)(1) of this section, but only needs a related service and not special education, the child is not a child with a disability under this part.
- (ii) If, consistent with §300.39(a)(2), the related service required by the child is considered special education rather than a related service under State standards, the child would be determined to be a child with a disability under paragraph (a)(1) of this section.

https://sites.ed.gov/idea/regs/b/a/300.8/a





Section 300.39 (a) (1)

- (1) Special education means **specially designed instruction**, at no cost to the parents, to meet the unique needs of a child with a disability, including—
- (i) Instruction conducted in the classroom, in the home, in hospitals and institutions, and in other settings; and
- (ii) Instruction in physical education.

https://sites.ed.gov/idea/regs/b/a/300.39/a/1





Sec 300.34 (a)

General. Related services means transportation and such developmental, corrective, and other supportive services as are required to assist a child with a disability to benefit from special education, and includes speech-language pathology and audiology services, interpreting services, psychological services, physical and occupational therapy, recreation, including therapeutic recreation, early identification and assessment of disabilities in children, counseling services, including rehabilitation counseling, orientation and mobility services, and medical services for diagnostic or evaluation purposes. Related services also include school health services and school nurse services, social work services in schools, and parent counseling and training.

https://sites.ed.gov/idea/regs/b/a/300.34/a





Educational Needs Go Beyond Academics

Hearing officers and state and federal courts have found that special education, and related services encompass more than just academic progress.

Recently, the Maine District Court, concurred with the importance of non-academic needs.

The Court found that a student with Asperger's Syndrome was eligible for special education and related services, even though she made excellent academic progress. In reaching the decision, the court held that educational performance encompassed not merely the acquisition of academic knowledge but also the cultivation of skills and behaviors needed to succeed generally in life. This decision was, in part, based on State curriculum goals addressing language, oral presentations, responsible personal and social behaviors in physical activity settings, career preparation including teamwork and handling change.



OSEP Policy Letter

In a Policy Letter titled "Letter to Lybarger" issued September 14, 1990, OSEP clarified that in determining a child's specific needs, the child must be assessed in all areas related to the suspected disability; including, if appropriate, health, vision, hearing, social and emotional status, general intelligence, academic performance, communicative status and motor abilities.





OSEP Memo - RTI

On January 21, 2011 the Office of Special Education Programs (OSEP) issued a Memorandum to: State Directors of Special Education clarifying that the RTI process cannot be used to delay or deny a student's eligibility for special education services under the IDEA.

The memorandum then clearly states that it is inconsistent with the evaluation procedures in the IDEA at 34 CFR 300.301 through 300.111 for a school district "to reject a referral and delay" the provision of an initial evaluation on the basis that a child has not participated in the RTI framework."

https://sites.ed.gov/idea/files/idea/policy/speced/guid/idea/me mosdcltrs/osep11-07rtimemo.pdf



That's a Good Question! You Asked. OSEP Answered. 35EP Policy Letters DSEP Has a Resource for That. Spread the News! Results Driven Accountability: What's Due and What's New

Jose of Data lesources and Research to Use ingage With Usi Social Media and More.





When Should an Initial Evaluation Take Place?

Child Find

Parent Request

- BIT Team



Child Find – Identify, Evaluate and Locate

- Child Find is a legal requirement that schools find all children who have disabilities and who may be entitled to special education services.
- Child Find covers every child from birth through age 21.
- The school must evaluate any child that it knows or suspects may have a disability.





BIT Teams

Under Wyoming Department of Education Rules and Regulations Chapter 6
Accreditation, each school must have systematic policies and procedures to identify at-risk students and to intervene when necessary to help the student achieve academically and to prevent at-risk behaviors.





BIT Team, Cont.

Once a BIT meeting is held and interventions are discussed, students may be identified as:

- Needing to be tested for suitable educational placement.
- Having disabilities and recommended for suitable education placement.
- Having mild disabilities but are not eligible for special services. They should be placed in regular classes with modifications or possibly with a plan under Section 504 of the Rehabilitation Act.
- Having no disabilities but are still in need of support. Within the last two categories, the BIT can assist a classroom teacher in clarifying the nature of the student's learning and/or behavior problem and provide immediate and relevant support.



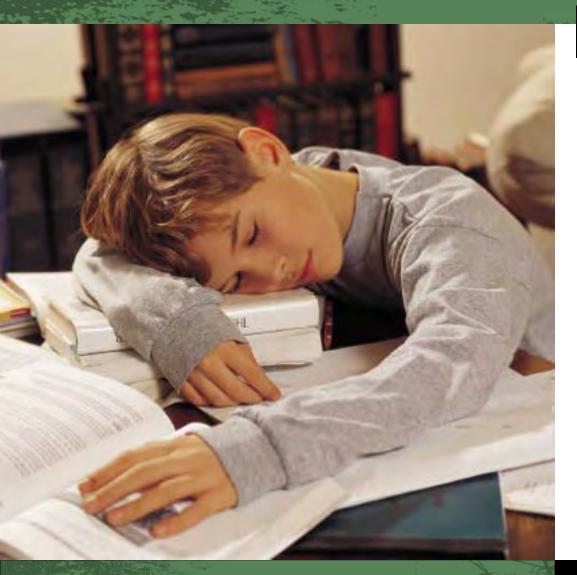
The BIT should design interventions based on all available information about the student. Such essential data would include

- vision and hearing screening results
- achievement test scores
- academic progress reports
- health history
- attendance history
- documentation of interventions or adjustments attempted. Interventions should be specific to assist staff in providing ongoing support for the student of concern. Interventions appropriate to the student should be recommended by the team and documented. Examples of interventions may include:
 - 1. Title I
 - 2. behavioral contract
 - 3. change of classes
 - 4. counseling









Comprehensive Evaluation

Evaluation is an essential beginning step in the special education process for a child with a disability.

The purposes of conducting this evaluation are straightforward:

- To see if the child is a "child with a disability," as defined by IDEA.
- To gather information that will help determine the child's educational needs
- To guide decision making about appropriate educational programming for the child.





Why Should Parents Be Involved?

A comprehensive evaluation requires information be gathered from a variety of sources, including aptitude and achievement tests, **parent input**, observations, and teacher recommendations, as well as information about the child's physical condition, social or cultural background, and adaptive behavior. A child is not to be determined to have a disability if the determinant factor is based on:

- a lack of appropriate instruction in reading, including the essential components of reading instruction;
- a lack of appropriate instruction in math; or
- Limited English proficiency.





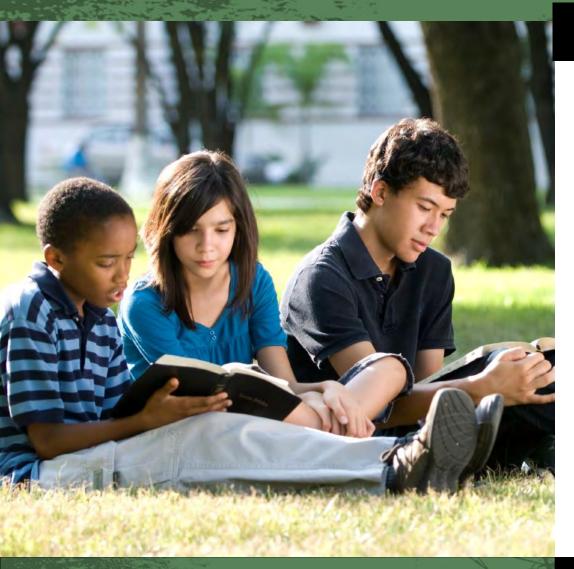
Eligibility Meeting

Requires attendees include:

- Parent/guardian
- General education teacher
- Special education teacher
- School administrator
- Professional/s who evaluated the child
- Others who have knowledge of the child

Yes or No? - BIT Team? MDT Team? Call parent w/o meeting to let them know?





Pre-determination

If school personnel have made the decision that a student's educational performance has not been adversely affected and does not require specially designed instruction, prior to a team meeting (including parents!) then there has been pre-determination, which is a procedural violation of IDEA. A decision regarding eligibility should based on a variety of individuals who know the child, along with data, observations, etc.



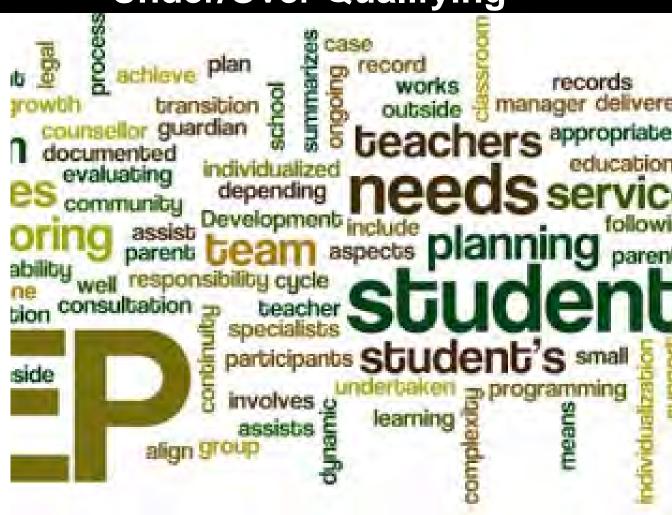
Under/Over Qualifying

Under Qualifying –

- Child Find Obligation
- Denial of FAPE

Over Qualifying –

- Consider RTI or MTSS instead
- Is a 504 Plan appropriate?







- A student must be determined to: (1) have a physical or mental impairment that substantially limits one or more major life activities; or (2) have a record of such an impairment; or (3) be regarded as having such an impairment.
- Section 504 requires that school districts provide a free appropriate public education (FAPE) to qualified students in their jurisdictions who have a physical or mental impairment that substantially limits one or more major life activities.





Section 504 requires recipients to provide to students with disabilities appropriate educational services designed to meet the individual needs of such students to the same extent as the needs of students without disabilities are met. An appropriate education for a student with a disability under the Section 504 regulations could consist of education in regular classrooms, education in regular classes with supplementary services, and/or special education and related services.

504 Plans, Cont.

IEP vs. 504 Plan

IEP 504 Required because of Required because of Both IDEA (an education law) Rehabilitation Act (a Parents must civil rights law) Provides specialized consent to have child evaluated instruction Provides accomodations Focuses on how the Focuses on what the student is learning student is learning Works to meet the needs of the person States do not receive States receive additional receiving the plan funding for eligible students additional funding Person has any disability Person needs to have one or more of the 13 listed disabilities





Thinking Outside the Box

- Individualized not "cookie cutter"
- Lack of staff/funding/resources
- Time constraints
- Difficult parents
- Differing ideas/views from IEP
 Team Members

De Bono's 6 Thinking Hats



- Passion
- · Thought
- Emotion



- Logic
- . Who / What / When / Ho

Look at important decisions from different perspectives.



- Positive
- Can Do
- Collaborative



- · Facts & Data
- Evidence
- Measures





- Nurture
- Ideas
- innovation



- Devils Advocate
- · Can't Be Done
- · Anti Change

Red – "Feelings"

Blue – "Thinking"

Yellow – "Good Points"

White – "Information"

Green - "New Ideas"

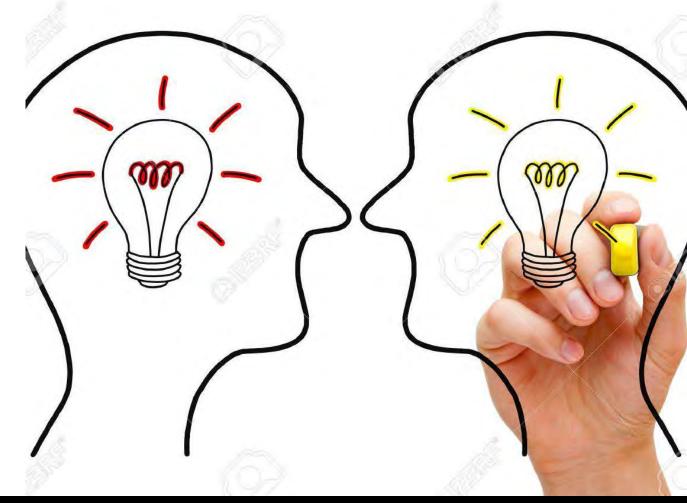
Black - "Bad Points"

Benefits

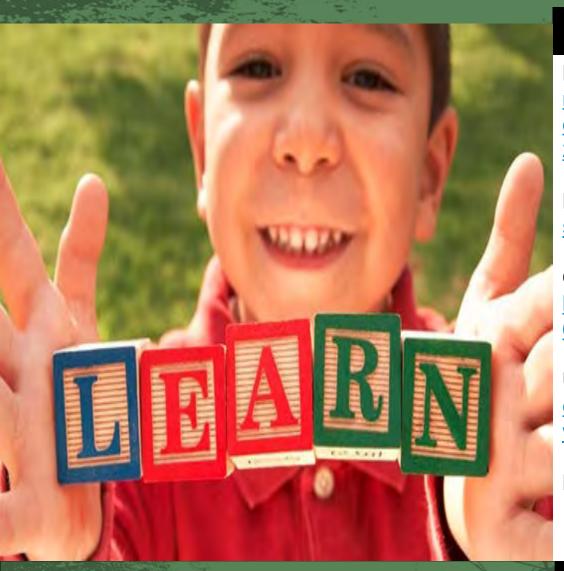
https://www.youtube.com/watch?v=gFqAAl7FYus

Benefits

- View problems from new and unusual angles.
- See all sides of a situation.
- Achieve significant and meaningful results.
- Look at problems, decisions, and opportunities systematically.
- Generate more ideas and solutions.







Resources

Partners Resource Network - <a href="https://prntexas.org/what-is-educational-need/#:~:text=Under%20the%20IDEA%20children%20with,%2C%20employment%2C%20and%20independent%20living.&text=An%20evaluation%20determines%20if%20the%20student%20has%20a%20disability.

Parent Centered Hub - https://www.parentcenterhub.org/fapebrief-ref-list-sped/

CADRE -

https://www.cadreworks.org/sites/default/files/sessions/Session%205.2%2 0ThinkOutsideBox.pdf

Undertood.org - https://www.understood.org/en/school-learning/your-childs-rights/child-find-what-it-is-and-how-it-works

Parent Information Center - http://wpic.org/

IDEA and Educational Need K-12

Erin Swilling – Parent Information Center

307-253-8934/eswilling@wpic.org

What is FAPE -

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The Prongs Of Eligibility

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Prong 2 - Educational Need

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Courts have ruled that if a student can receive educational benefit from the services provided in the regular classroom, even if they have a disability, then they do not qualify as "a child with a disability" under IDEA. When that is the case schools should provide struggling students with support services available to all students in the regular classroom, such as:

- PBIS
- MTSS
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- Differentiated instruction
- Accommodations.

Specially Designed Instruction

IDEA Part B regulations define the term "specially designed instruction," the critical element in the definition of "special education," as "adapting, as appropriate to the needs of an eligible child, the content, methodology, or delivery of instruction to address the unique needs of the child that result from the child's disability and to ensure access of the child to the general curriculum, so that the child can meet the educational standards within the jurisdiction of the public agency that apply to all children." 34 CFR §300.39(b)(3)

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Determining Eligibility

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- What is considered to be a part of a child's education?
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What Should Be Considered

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- 2) **Not meeting standards.** Consider information that reflects whether or not the child's performance is different from typical expectations for age and grade. Progress and status related to the expectations of the Iowa Core or other accepted standards and assessments allowing comparison to statewide or nationwide peers assists in this consideration.
- 3) **Uniqueness of the child's performance.** Consider information that reflects whether or not the child's performance is different from peers in the school or community with similar developmental and educational experiences. The purpose of this information is to assist in determining if the concerns relate to the child (i.e., are indicative of disability) or the concerns are shared by a significant number of others with similar backgrounds and may be indicative of a problem with the general education system of support and instruction.

Individual Basis

The Office of Special Education Programs (OSEP) has specifically stated that a child's educational performance must be **determined on an individual basis and should include non-academic as well as academic areas.** The needs of a child with a disabling condition include non-academic as well as academic areas, the term "'educational performance" means more than academic standards as determined by standardized measures.

What Does the Law Say?

"Consistent with 34 C.F.R. 300.8, to be eligible for special education and related services under the IDEA a child must meet the criteria for one (1) or more disability categories listed in this section, and the

ability must adversely affect the student's educational performance such that the student needs special education as defined in C.F.R. 34 300.39 and related services 34 C.F.R 300.34".

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- (i) Subject to paragraph (a)(2)(ii) of this section, if it is determined, through an appropriate evaluation under §§300.304 through 300.311, that a child has one of the disabilities identified in paragraph (a)(1) of this section, but only needs a related service and not special education, the child is not a child with a disability under this part.
- (ii) If, consistent with §300.39(a)(2), the related service required by the child is considered special education rather than a related service under State standards, the child would be determined to be a child with a disability under paragraph (a)(1) of this section. https://sites.ed.gov/idea/regs/b/a/300.8/a
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• General. Related services means transportation and such developmental, corrective, and other supportive services as are required to assist a child with a disability to benefit from special education, and includes speech-language pathology and audiology services, interpreting services, psychological services, physical and occupational therapy, recreation, including therapeutic recreation, early identification and assessment of disabilities in children, counseling services, including rehabilitation counseling, orientation and mobility services, and medical services for diagnostic or evaluation purposes. Related services also include school health services and school nurse services, social work services in schools, and parent counseling and training.

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Hearing officers and state and federal courts have found that special education, and related services encompass more than just academic progress.

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- In a Policy Letter titled "Letter to Lybarger" issued September 14, 1990, OSEP clarified that in determining a child's specific needs, the child must be assessed in all areas related to the suspected disability; including, if appropriate, health, vision, hearing, social and emotional status, general intelligence, academic performance, communicative status and motor abilities.
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When Should an Initial Evaluation Take Place?

- 1) Child Find Child Find is a legal requirement that schools find all children who have disabilities and who may be entitled to special education services.
 - Child Find covers every child from birth through age 21.
 - The school must evaluate any child that it knows or suspects may have a disability.
- 2) Parent Request When a parent has requested an evaluation. An LEA is not required to evaluate if they do not have concerns with a disability/suspected disability. The LEA must provide a Prior Written Notice to the parent. Parent can follow through with Dispute Resolution options.
- 3) BIT Team Under Wyoming Department of Education Rules and Regulations Chapter 6
 Accreditation, each school must have systematic policies and procedures to identify at-risk
 students and to intervene when necessary to help the student achieve academically and to
 prevent at-risk behaviors. Once a BIT meeting is held and interventions are discussed, students
 may be identified as:
- Needing to be tested for suitable educational placement.
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- health history

- attendance history
- documentation of interventions or adjustments attempted. Interventions should be specific to
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 the student should be recommended by the team and documented. Examples of interventions
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The purposes of conducting this evaluation are straightforward:

- To see if the child is a "child with a disability," as defined by IDEA.
- To gather information that will help determine the child's educational needs
- To guide decision making about appropriate educational programming for the child.

A comprehensive evaluation requires information be gathered from a variety of sources, including aptitude and achievement tests, **parent input**, observations, and teacher recommendations, as well as information about the child's physical condition, social or cultural background, and adaptive behavior. A child is not to be determined to have a disability if the determinant factor is based on:

- a lack of appropriate instruction in reading, including the essential components of reading instruction;
- a lack of appropriate instruction in math; or
- Limited English proficiency.

Eligibility Meeting - Requires attendees include:

| Parent/guardian |
|--|
| General education teacher |
| Special education teacher |
| School administrator |
| Professional/s who evaluated the child |
| Others who have knowledge of the child |

Yes or No? - BIT Team? MDT Team? Call parent w/o meeting to let them know

Pre-determination

If school personnel have made the decision that a student's educational performance has not been adversely affected and does not require specially designed instruction, prior to a team meeting (including parents!) then there has been pre-determination, which is a procedural violation of IDEA. A decision regarding eligibility should based on a variety of individuals who know the child, along with data, observations, etc.

Under/Over Qualifying Students for Special Education

Under Qualifying –

- Child Find Obligation
- Denial of FAPE

Over Qualifying -

- Consider RTI or MTSS instead
- Is a 504 Plan appropriate?

504 Plans

- A student must be determined to: (1) have a physical or mental impairment that substantially limits one or more major life activities; or (2) have a record of such an impairment; or (3) be regarded as having such an impairment.
- Section 504 requires that school districts provide a free appropriate public education (FAPE) to qualified students in their jurisdictions who have a physical or mental impairment that substantially limits one or more major life activities.
- Section 504 requires recipients to provide to students with disabilities appropriate educational services designed to meet the individual needs of such students to the same extent as the needs of students without disabilities are met.

Thinking Outside the Box

- Individualized not "cookie cutter"
- Lack of staff/funding/resources
- Time constraints
- Difficult parents
- Differing ideas/views from IEP Team Members

De Bono's 6 Thinking Hats - https://www.youtube.com/watch?v=gFqAAI7FYus

Look at important decisions from different perspectives.

Red – "Feelings" Blue – "Thinking" Yellow – "Good Points" White – "Information" Green - "New Ideas" Black – "Bad Points"

Benefits

- View problems from new and unusual angles.
- See all sides of a situation.
- Achieve significant and meaningful results.
- Look at problems, decisions, and opportunities systematically.
- Generate more ideas and solutions.

Partners Resource Network -

 $\frac{\text{https://prntexas.org/what-is-educational-need/\#:}\sim:\text{text=Under}\%20\text{the}\%20\text{IDEA}\%20\text{children}\%20\text{with,}}{\%2C\%20\text{employment}\%2C\%20\text{and}\%20\text{independent}\%20\text{living.}\&\text{text=An}\%20\text{evaluation}\%20\text{determin}\\\text{es}\%20\text{if}\%20\text{the}\%20\text{student}\%20\text{has}\%20\text{a}\%20\text{disability.}$

Parent Centered Hub - https://www.parentcenterhub.org/fapebrief-ref-list-sped/ CADRE -

 $\underline{\text{https://www.cadreworks.org/sites/default/files/sessions/Session\%205.2\%20ThinkOutsideBox.pdf} \\ \textbf{Undertood.org} - \\ \\$

https://www.understood.org/en/school-learning/your-childs-rights/basics-about-childs-rights/child-find-what-it-is-and-how-it-works